# UNITED STATES OF AMERICA DEPARTMENT OF COMMERCE

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In the Matter of	)	
	)	Case No. <u>14-04</u>
Westlake Vinyls Company LP	)	
	)	
	)	
	)	

#### **ORDER**

The Office of Antiboycott Compliance, Bureau of Industry and Security, United States Department of Commerce ("BIS"), has determined to initiate an administrative proceeding pursuant to Section 11(c) of the Export Administration Act of 1979, as amended (50 U.S.C. §§2401 – 2420 (2000)) (the "Act")¹ and the Export Administration Regulations (currently codified at 15 C.F.R. Part 730 – 774 (2016)) (the "Regulations"), against Westlake Vinyls Company LP ("Westlake"), a domestic concern, organized under the laws of the United States and doing business in the State of Texas, based on allegations set forth in the Proposed Charging Letter, dated August 18, 2016, that alleged that Westlake committed four violations of the Regulations.

<sup>&</sup>lt;sup>1</sup> Since August 21, 2001, the Act has been in lapse and the President, through Executive Order 13222 of August 17, 2001 (3 C.F.R., 2001 Comp. 783 (2002)), which has been extended by successive Presidential Notices, the most recent being that of August 4, 2016 (81 Fed. Reg. 52,587 (Aug. 8, 2016)), has continued the Regulations in effect under the International Emergency Economic Powers Act (50 U.S.C. § 1701, et seq. (2006 & Supp. IV 2010)).

Specifically, the charges are:

- 1. One violation of 15 C.F.R. §760.2(d) Furnishing Information about Business Relationships with Boycotted Countries or Blacklisted Persons:

  During the period October 2010 through July 2012, Westlake engaged in transactions involving the sale and/or transfer of goods or services (including information) from the United States the United Arab Emirates, activities in the interstate or foreign commerce of the United States, as defined in Section 760.1(d) of the Regulations. In connection with these activities, Westlake, on one occasion, with intent to comply with further or support an unsanctioned foreign boycott, furnished information concerning another person's business relationships with another person who is known or believed to be restricted from having any business relationship with or in a boycotting country, an activity prohibited by Section 760.2(d) of the Regulations, and not excepted.
- 2. Three violations of 15 C.F.R. §760.5 Failing to Report the Receipt of a Request to Engage in a Restrictive Trade Practice or Foreign Boycott Against a Country Friendly to the United States:
  During the period October 2010 through July 2012, Westlake engaged in transactions involving the sale and/or transfer of goods or services (including

transactions involving the sale and/or transfer of goods or services (including information) from the United States to the United Arab Emirates, activities in the interstate or foreign commerce of the United States, as defined in Section 760.1(d) of the Regulations. In connection with these activities, Westlake, on three occasions, received a request to take an action which would have the

effect of furthering or supporting a restrictive trade practice or unsanctioned foreign boycott. Westlake failed to report its receipts of these requests to the Department of Commerce, as required by Section 760.5 of the Regulations.

BIS and Westlake have entered into a Settlement Agreement pursuant to Section 766.18(a) of the Regulations whereby the parties have agreed to settle this matter in accordance with the terms and conditions set forth therein and the terms of the Settlement Agreement have been approved by me.

#### IT IS THEREFORE ORDERED THAT:

FIRST, a civil penalty of \$12,000 is assessed against Westlake which shall be paid to the U.S. Department of Commerce within 30 days from the date of entry of this Order. Payment of this sum shall be made in the manner specified in the attached instructions.

SECOND, pursuant to the Debt Collections Act of 1982, as amended (31 U.S.C. §§3701 – 3720E (1983 and Supp. 2001)), the civil penalty owed under this Order accrues interest as more fully described in the attached Notice and, if payment is not made by the due date specified herein, Westlake will be assessed, in addition to the full amount of the penalty and interest, a penalty charge and an administrative charge, as more fully described in the attached Notice.

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THIRD, the timely payment of the sum of \$12,000 is hereby made a condition to the granting, restoration or continuing validity of any export license, permission, or privilege granted, or to be granted, to Westlake.

Accordingly, if Westlake should fail to pay the civil penalty in a timely manner, the undersigned may enter an Order denying all of Westlake's export privileges for a period of one year from the date of the entry of this Order.

FOURTH, the Proposed Charging Letter, the Settlement Agreement, and this

Order shall be made available to the public, and a copy of this Order shall be served upon

Westlake.

This Order, which constitutes the final agency action in this matter, is effective immediately.

David W. Mills

Assistant Secretary of Commerce for

**Export Enforcement** 

Entered this 2874 day of Sylenday, 2016

Attachments

# UNITED STATES OF AMERICA DEPARTMENT OF COMMERCE

Case No. 14-04

#### SETTLEMENT AGREEMENT

This agreement is made by and between Westlake Vinyls Company LP ("Westlake"), a domestic concern, organized under the laws of the United States and doing business in the State of Texas, and the Office of Antiboycott Compliance, Bureau of Industry and Security, United States Department of Commerce ("BIS"), pursuant to Section 766.18(a) of the Export Administration Regulations (currently codified at 15 C.F.R. Part 730 – 774 (2016)) (the "Regulations") issued pursuant to the Export Administration Act of 1979, as amended (50 U.S.C. §§2401 – 2420 (2000)) (the "Act").

Since August 21, 2001, the Act has been in lapse and the President, through Executive Order 13222 of August 17, 2001 (3 C.F.R., 2001 Comp. 783 (2002)), which has been extended by successive Presidential Notices, the most recent being that of August 4, 2016 (81 Fed. Reg. 52,587 (Aug. 8, 2016)), has continued the Regulations in effect under the International Emergency Economic Powers Act (50 U.S.C. § 1701, et seq. (2006 & Supp. IV 2010)).

WHEREAS, BIS has notified Westlake of its intention to initiate an administrative proceeding against Westlake pursuant to the Act and the Regulations by issuing the Proposed Charging Letter dated August 18, 2016, a copy of which is attached hereto and incorporated herein by this reference; and

WHEREAS, Westlake has reviewed the Proposed Charging Letter and is aware of the allegations against it and the administrative sanctions which could be imposed against it if the allegations are found to be true; Westlake fully understands the terms of this Settlement Agreement, and enters into this Settlement Agreement voluntarily and with full knowledge of its rights; and Westlake states that no promises or representations have been made to it other than the agreements and considerations herein expressed; and

WHEREAS, Westlake neither admits nor denies the truth of the allegations, but wishes to settle and dispose of the allegations made in the Proposed Charging Letter by entering into this Settlement Agreement; and

<u>WHEREAS</u>, Westlake agrees to be bound by the appropriate Order ("Order") when entered;

## NOW THEREFORE, Westlake and BIS agree as follows:

 Under the Act and the Regulations, BIS has jurisdiction over Westlake with respect to the matters alleged in the Proposed Charging Letter.

- 2. BIS will impose a civil penalty in the amount of \$12,000. Westlake will pay to the U.S. Department of Commerce, within 30 days from the date of entry of the Order, and in accordance with the terms of the Order, when entered, the amount of \$12,000 in complete settlement of all matters set forth in the Proposed Charging Letter.
- 3. The timely payment of the amount agreed to in paragraph 2 is hereby made a condition of the granting, restoration, or continuing validity of any export license, permission, or privilege granted, or to be granted, to Westlake. Failure to make payment of this amount shall result in the denial of all of Westlake's export privileges for a period of one year from the date of entry of the Order.
- Subject to the approval of this Settlement Agreement, pursuant to paragraph 9 hereof, Westlake hereby waives all rights to further procedural steps in this matter (except with respect to any alleged violation of this Settlement Agreement or the Order, when entered) including, without limitation, any right to:
  - A. An administrative hearing regarding the allegations in the Proposed

    Charging Letter;
  - Request a refund of the funds paid by Westlake pursuant to this Settlement
     Agreement and the Order, when entered; or
  - C. Seek judicial review or otherwise contest the validity of this Settlement Agreement or the Order, when entered.

- 5. BIS, upon entry of the Order, will not initiate any administrative or judicial proceeding, or make a referral to the Department of Justice for criminal proceedings against Westlake with respect to any violation of Section 8 of the Act or Part 760 of the Regulations arising out of the transactions set forth in the Proposed Charging Letter or any other transaction that was disclosed to or reviewed by BIS in the course of its investigation.
- Westlake understands that BIS will disclose publicly the Proposed Charging
   Letter, this Settlement Agreement, and the Order, when entered.
- 7. This Settlement Agreement is for settlement purposes only, and does not constitute an admission by Westlake that it has violated the Regulations, or an admission of the truth of any allegation contained in the Proposed Charging Letter or referred to in this Settlement Agreement. Therefore, if this Settlement Agreement is not accepted and the Order not entered by the Assistant Secretary for Export Enforcement, BIS may not use this Settlement Agreement against Westlake in any administrative or judicial proceeding.
- 8. No agreement, understanding, representation or interpretation not contained in this Settlement Agreement may be used to vary or otherwise affect the terms of this Settlement Agreement or the Order, when entered, nor shall this Settlement Agreement bind, constrain or otherwise limit any action by any other agency or department of the United States Government with respect to the facts and

circumstances herein addressed. This paragraph shall not limit Westlake's right to challenge any action brought by any other agency based on a referral by BIS or any employee thereof, in contravention of paragraph 5 of this Settlement Agreement.

 This Settlement Agreement will become binding on BIS only when approved by the Assistant Secretary for Export Enforcement by entering the Order.

WESTLAKE VINYLS COMPANY LP

P1-

DATE: 9/19/2016

U.S. DEPARTMENT OF COMMERCE

Cathleen Ryan

Director

Office of Antiboycott Compliance

DATE: 22 3817241885 2016

Attachment

### PROPOSED CHARGING LETTER

August 18, 2016

Westlake Vinyls Company LP 2801 Post Oak Boulevard, Suite 600 Houston, Texas 77056

Attention: Richard C. Kroger, Esq.
Assistant General Counsel

Case No. 14-04

#### Gentlemen/Ladies:

We, the Office of Antiboycott Compliance, Bureau of Industry and Security, United States Department of Commerce ("BIS"), have reason to believe that you, Westlake Vinyls Company LP, on four occasions, have violated the Export Administration Regulations (currently codified at 15 C.F.R. Parts 730-774 (2016)) (the "Regulations")<sup>1</sup>, which are issued under the authority of the Export Administration Act of 1979, as amended (50 U.S.C. app. §§2401-2420 (2000)) (the "Act")<sup>2</sup>.

We charge that you committed one violation of Section 760.2(d) of the Regulations, in that, on one occasion, with intent to comply with, further or support an unsanctioned foreign boycott, you furnished information concerning another person's business relationships with another person who is known or believed to be restricted from having any business relationship with or in a boycotting country.

We also charge that you committed three violations of Section 760.5 of the Regulations, in that, on three occasions, you failed to report to the Department of Commerce your receipt of a request to engage in a restrictive trade practice or boycott, as required by the Regulations.

We allege that:

<sup>&</sup>lt;sup>1</sup> The transactions and violations alleged occurred during the years 2010, 2011 and 2012. The Regulations governing the violations at issue are found in the 2010, 2011 and 2012 versions of the Code of Federal Regulations (15 C.F.R. Parts 730 – 774 (2010, 2011 and 2012)). The prior years' Regulations are substantially the same as the 2016 version of the Regulations which governs the procedural aspects of this matter.

<sup>&</sup>lt;sup>2</sup> Since August 21, 2001, the Act has been in lapse and the President, through Executive Order 13222 of August 17, 2001 (3 C.F.R., 2001 Comp. 783 (2002)), which has been extended by successive Presidential Notices, the most recent being that of August 4, 2016 (81 Fed. Reg. 52,587 (Aug. 8, 2016)), has continued the Regulations in effect under the International Emergency Economic Powers Act (50 U.S.C. § 1701, et seq. (2006 & Supp. IV 2010)).

You, Westlake Vinyls Company LP, are, and at all times relevant were, a domestic concern, organized under the laws of the United States and doing business in the State of Texas. As such, you are a United States person, as defined in Section 760.1(b) of the Regulations.

During the period October 2010 through July 2012, you engaged in transactions involving the sale and/or transfer of goods or services (including information) from the United States to the United Arab Emirates, activities in the interstate or foreign commerce of the United States, as defined in Section 760.1(d) of the Regulations.

## Charge 1 (15 C.F.R. §760.2(d) – Furnishing Information about Business Relationships with Boycotted Countries or Blacklisted Persons)

In connection with the activities referred to above, on or about November 19, 2010, on one occasion, you furnished to the letter of credit advising bank, information, as described in Table A, which is attached and incorporated herein by this reference, concerning another person's business relationships with another person who is known or believed to be restricted from having any business relationship with or in a boycotting country.

Providing the information described in Table A, with intent to comply with, further or support an unsanctioned foreign boycott, is an activity prohibited by Section 760.2(d) of the Regulations, and not excepted. We therefore charge you with one violation of Section 760.2(d).

# Charges 2 – 4 (15 C.F.R. §760.5 – Failing to Report the Receipt of a Request to Engage in a Restrictive Trade Practice or Foreign Boycott Against a Country Friendly to the United States)

In connection with the activities referred to above, during the period October 2010 through July 2012, on three occasions, you received a request, as described in Table B, which is attached and incorporated herein by this reference, to take an action which would have the effect of furthering or supporting a restrictive trade practice or unsanctioned foreign boycott.

Section 760.5 of the Regulations requires United States persons to report to the Department of Commerce their receipts of such requests. You failed to report to the Department of Commerce your receipts of these requests.

By failing to report your receipts of these requests, described in Table B, as directed by Section 760.5 of the Regulations, you are in violation of Section 760.5. We therefore charge you with three violations of Section 760.5 of the Regulations.

Accordingly, administrative proceedings are instituted against you pursuant to Part 766 of the Regulations for the purpose of obtaining an order imposing administrative sanctions.<sup>3</sup>

Administrative sanctions may include any or all of the following:

a. A maximum civil penalty of the greater of \$250,000 per violation or twice the value of the transaction that is the basis of the violation (see International Emergency Economic Powers Enhancement Act of 2007, Pub. L. No. 110-96, 121 Stat. 1011 (2007));

b. Denial of export privileges (see §764.3(a)(2) of the Regulations); and/or

c. Exclusion from practice before BIS (see §764.3(a)(3) of the Regulations).

You are entitled to a hearing on the record as provided in Section 766.6 of the Regulations. If you wish to have a hearing on the record, you must file a written demand for it with your answer. Under Sections 766.3(a) and 766.4 of the Regulations, you are entitled to be represented by counsel or other authorized representative who has power of attorney to represent you and, under Section 766.18 of the Regulations, you may also seek a settlement agreement without a hearing.

Under the Small Business Regulatory Enforcement Flexibility Act, you may be eligible for assistance from the Office of the National Ombudsman of the Small Business Administration in this matter.<sup>4</sup>

If you fail to answer the allegations contained in this letter within thirty (30) days after service as provided in Section 766.6, such failure will be treated as a default under Section 766.7.

As provided in Section 766.3 of the Regulations, I am referring this matter to the Administrative Law Judge. Pursuant to an Interagency Agreement between BIS and the U.S. Coast Guard, the U.S. Coast Guard is providing administrative law judge services, to the extent that such services are required under the Regulations, in connection with the matters set forth in this letter.

Therefore, in accordance with the instructions in Section 766.5(a) of the Regulations, your answer should be filed with:

U.S. Coast Guard ALJ Docketing Center 40 South Gay Street Baltimore, Maryland 21202-4022

Attention: Administrative Law Judge

Also, in accordance with the instructions in Section 766.5(b) of the Regulations, a copy of your answer should also be served on the Bureau of Industry and Security at the following address:

Office of the Chief Counsel for Industry and Security
U.S. Department of Commerce
Room H-3839
14<sup>th</sup> Street & Constitution Avenue, NW
Washington, D.C. 20230

Sincerely,

Cathleen Ryan Director Office of Antiboycott Compliance

Enclosures

<sup>&</sup>lt;sup>4</sup> To determine eligibility and get more information, please see: <a href="http://www.sba.gov/ombudsman/">http://www.sba.gov/ombudsman/</a>.

## TABLE A

# Schedule of Alleged Violations of Section 760.2(d) FURNISHING INFORMATION ABOUT BUSINESS RELATIONSHIPS WITH BOYCOTTED COUNTRIES OR BLACKLISTED PERSONS

# WESTLAKE VINYLS COMPANY LP Case No. 14-04

Item	Transaction File(s)	Document Furnished	Date of Furnishing	Boycotting Country	Information Furnished
1	E-722355 L/C # 10ILC003984	CERTIFICATE	11/19/10	U.A.E.	WE HEREBY CERTIFYC) THAT THE VESSEL IS ALLOWED BY THE ARAB AUTHORITIES TO CALL AT ARABIAN PORTS AND NOT SCHEDULED TO CALL AT ANY ISRAEL PORT DURING ITS VOYAGE TO THE U.A.E.

### TABLE B

# Schedule of Alleged Violations of Section 760.5 FAILURE TO REPORT RECEIPTS OF BOYCOTT REQUESTS

#### WESTLAKE VINYLS COMPANY LP

Case No. 14-04

Item	Transaction Reference/Letter of Credit #	Date Request Received	Date Reporting Violation*	Boycotting Country	Boycott Request
1	E-722355 10ILC003984	10/11/10	01/31/11	U.A.E.	46A: DOCUMENTS REQUIRED 4 - A CERTIFICATE FROM THE CARRIER/MASTER OR THEIR AGENTS CERTIFYINGC. THAT THE VESSEL IS ALLOWED BY THE ARAB AUTHORITIES TO CALL AT ARABIAN PORTS AND NOT SCHEDULED TO CALL AT ANY ISRAEL PORT DURING ITS VOYAGE TO THE U.A.E.
2	E-722401 9004IMPLC0015510	10/12/10	01/31/11	U.A.E.	46A: DOCUMENTS REQUIRED 4INSURANCE POLICIES ISSUED BY COMPANIES WHOSE NAME (SIC) ARE INCLUDED IN ISRAELI BOYCOTT LIST ARE NOT ACCEPTABLE.
3	E-834969 123010184116-DC	07/05/12	10/31/12	U.A.E.	46A: DOCUMENTS REQUIRED 7. CERTIFICATE ISSUED BY SHIPPING COMPANY OR THEIR AGENTS CERTIFYING THATTHE VESSEL IS NOT BANNED FROM ENTRY TO THE PORT OF THE ARAB STATES FOR ANY REASON WHATSOEVER UNDER THE LAWS AND REGULATIONS OF SUCH STATES.

<sup>\*</sup> As provided in Section 760.5(b)(4)(i) of the Regulations, where the person receiving the request is a United States person located in the United States, each report of requests must be postmarked by the last day of the month following the calendar quarter in which the request was received.