UNITED STATES DEPARTMENT OF COMMERCE BUREAU OF INDUSTRY AND SECURITY WASHINGTON, D.C. 20230

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In the Matter of:

Flowserve Spain S.L. Av. Fuentemar, 26-28 Poligono Industrial 28820 Coslada (Madrid) Spain

Respondent

ORDER RELATING TO FLOWSERVE SPAIN S.L.

The Bureau of Industry and Security, U.S. Department of Commerce ("BIS"), has notified Flowserve Spain S.L. ("Flowserve Spain") of its intention to initiate an administrative proceeding against Flowserve Spain pursuant to Section 766.3 of the Export Administration Regulations (the "Regulations"),¹ and Section 13(c) of the Export Administration Act of 1979, as amended (the "Act"),² through the issuance of a Proposed Charging Letter to Flowserve Spain that alleged that Flowserve Spain committed four violations of the Regulations. Specifically, these charges are:

¹ The Regulations are currently codified in the Code of Federal Regulations at 15 C.F.R. Parts 730-774 (2011). The charged violations occurred between 2003 and 2005. The Regulations governing the violations at issue are found in the 2003-2005 versions of the Code of Federal Regulations (15 C.F.R. Parts 730-774 (2003-2005)). The 2011 Regulations set forth the procedures that apply to this matter.

² 50 U.S.C. app. §§ 2401-2420 (2000). Since August 21, 2001, the Act has been in lapse and the President, through Executive Order 13222 of August 17, 2001 (3 C.F.R. 2001 Comp. 783 (2002)), which has been extended by successive Presidential Notices, the most recent being that of August 12, 2011 (76 Fed. Reg. 50,661 (Aug. 16, 2011)), continues the Regulations in effect under the International Emergency Economic Powers Act (50 U.S.C. § 1701, *et seq.*).

Order Flowserve Spain S.L. Page 2 of 3

Charges 1-4 15 C.F.R. 764.2(b): Causing, Aiding or Abetting Unlicensed Exports to Iran without the Required U.S. Government Authorization

On four occasions on or about March 20, 2003, July 8, 2003, December 27, 2004, and November 23, 2005, respectively, Flowserve Spain caused, aided or abetted the doing of an act prohibited by the Regulations. Specifically, Flowserve Spain ordered valves and valve components, items subject to the Regulations and the Iranian Transactions Regulations ("ITR"),³ designated EAR99,⁴ and valued at approximately \$24,500, from the United States for transshipment through Spain to Iran. Once the items arrived in Spain, Flowserve Spain arranged for their transshipment to Iran. Pursuant to Section 560.204 of the ITR, maintained by the Department of the Treasury's Office of Foreign Assets Control ("OFAC"), an export to a third country intended for transshipment to Iran is a transaction subject to the ITR and requires OFAC authorization. Pursuant to Section 746.7 of the Regulations, no person may engage in the exportation of an item subject to both the Regulations and the ITR without authorization from OFAC. No OFAC authorization was obtained for the exports described herein. In so doing, Flowserve Spain committed four violations of Section 764.2(b) of the Regulations.

WHEREAS, BIS and Flowserve Spain have entered into a Settlement Agreement

pursuant to Section 766.18(a) of the Regulations, whereby they agreed to settle this matter in

accordance with the terms and conditions set forth therein; and

WHEREAS, I have approved of the terms of such Settlement Agreement;

IT IS THEREFORE ORDERED:

FIRST, Flowserve Spain shall be assessed a civil penalty in the amount of \$20,000,

which shall be paid to the U.S. Department of Commerce within 30 days of the date of this

Order. Payment shall be made in the manner specified in the attached instructions.

SECOND, that, pursuant to the Debt Collection Act of 1982, as amended (31 U.S.C.

§§ 3701-3720E (2000)), the civil penalty owed under this Order accrues interest as more fully

described in the attached Notice, and if payment is not made by the due date specified herein,

³ 31 C.F.R. § 560 (2003-2005).

⁴ EAR99 is a designation for items subject to the Regulations, but not listed on the Commerce Control List. 15 C.F.R. § 734.3(c) (2003-2005).

Order Flowserve Spain S.L. Page 3 of 3

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Flowserve Spain will be assessed, in addition to the full amount of the civil penalty and interest, a penalty charge and an administrative charge, as more fully described in the attached Notice.

THIRD, that the timely payment in full of the civil penalty set forth above is hereby made a condition to the granting, restoration, or continuing validity of any export license, license exception, permission, or privilege granted, or to be granted, to Flowserve Spain. Accordingly, if Flowserve Spain should fail to pay the civil penalty in full or in a timely manner, the undersigned may issue an Order denying all of Flowserve Spain's export privileges under the Regulations for a period of one year from the date the penalty payment is due.

FOURTH, that the Proposed Charging Letter, the Settlement Agreement, and this Order shall be made available to the public.

This Order, which constitutes the final agency action in this matter, is effective immediately.

12.11

David W. Mills Assistant Secretary of Commerce for Export Enforcement

Issued this <u>2</u> S day of September, 2011.

UNITED STATES DEPARTMENT OF COMMERCE BUREAU OF INDUSTRY AND SECURITY WASHINGTON, D.C. 20230

In the Matter of:

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Flowserve Spain S.L. Av. Fuentemar, 26-28 Poligono Industrial 28820 Coslada (Madrid) Spain

Respondent

SETTLEMENT AGREEMENT

This Settlement Agreement ("Agreement") is made by and between Flowserve

Spain S.L. ("Flowserve Spain") and the Bureau of Industry and Security, U.S.

Department of Commerce ("BIS") (collectively, the "Parties"), pursuant to Section

766.18(a) of the Export Administration Regulations (the "Regulations"),¹ issued pursuant

to the Export Administration Act of 1979, as amended (the "Act").²

WHEREAS, BIS has notified Flowserve Spain of its intention to initiate an

administrative proceeding against it, pursuant to the Act and the Regulations;

¹ The Regulations are currently codified in the Code of Federal Regulations at 15 C.F.R. Parts 730-774 (2011). The charged violations occurred between 2003 and 2005. The Regulations governing the violations at issue are found in the 2003-2005 versions of the Code of Federal Regulations (15 C.F.R. Parts 730-774 (2003-2005)). The 2011 Regulations set forth the procedures that apply to this matter.

² 50 U.S.C. app. §§ 2401-2420 (2000). Since August 21, 2001, the Act has been in lapse and the President, through Executive Order 13222 of August 17, 2001 (3 C.F.R. 2001 Comp. 783 (2002)), which has been extended by successive Presidential Notices, the most recent being that of August 12, 2011 (76 Fed. Reg. 50,661 (Aug. 16, 2011)), continues the Regulations in effect under the International Emergency Economic Powers Act (50 U.S.C. § 1701, *et seq.*).

Settlement Agreement Flowserve Spain S.L. Page 2 of 5

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WHEREAS, BIS has issued a Proposed Charging Letter to Flowserve Spain that

alleges that Flowserve Spain committed four violations of the Regulations, specifically:

Charges 1-4 15 C.F.R. 764.2(b): Causing, Aiding or Abetting Unlicensed Exports to Iran without the Required U.S. Government Authorization

On four occasions on or about March 20, 2003, July 8, 2003, December 27, 2004, and November 23, 2005 respectively, Flowserve Spain caused, aided or abetted the doing of an act prohibited by the Regulations. Specifically, Flowserve Spain ordered valves and valve components, items subject to the Regulations and the Iranian Transactions Regulations ("ITR"),³ designated EAR99,⁴ and valued at approximately \$24,500, from the United States for transshipment through Spain to Iran. Once the items arrived in Spain, Flowserve Spain arranged for their transshipment to Iran. Pursuant to Section 560.204 of the ITR, maintained by the Department of the Treasury's Office of Foreign Assets Control ("OFAC"), an export to a third country intended for transshipment to Iran is a transaction subject to the ITR and requires OFAC authorization. Pursuant to Section 746.7 of the Regulations, no person may engage in the exportation of an item subject to both the Regulations and the ITR without authorization from OFAC. No OFAC authorization was obtained for the exports described herein. In so doing, Flowserve Spain committed four violations of Section 764.2(b) of the Regulations.

WHEREAS, Flowserve Spain filed a voluntary self-disclosure with BIS's Office

of Export Enforcement;

WHEREAS, Flowserve Spain has reviewed the Proposed Charging Letter and is

aware of the allegations made against it and the administrative sanctions which could be

imposed against it if the allegations are found to be true;

WHEREAS, Flowserve Spain fully understands the terms of this Agreement and

the Order ("Order") that the Assistant Secretary of Commerce for Export Enforcement

will issue if he approves this Agreement as the final resolution of this matter;

³ 31 C.F.R. § 560 (2003-2005).

⁴ EAR99 is a designation for items subject to the Regulations, but not listed on the Commerce Control List. 15 C.F.R. § 734.3(c) (2003-2005).

Settlement Agreement Flowserve Spain S.L. Page 3 of 5

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WHEREAS, Flowserve Spain enters into this Agreement voluntarily and with full knowledge of its rights after having consulted with counsel;

WHEREAS, Flowserve Spain states that no promises or representations have been made to it other than the agreements and considerations herein expressed;

WHEREAS, Flowserve Spain neither admits nor denies the allegations contained in the Proposed Charging Letter;

WHEREAS, Flowserve Spain wishes to settle and dispose of all matters alleged

in the Proposed Charging Letter by entering into this Agreement; and

WHEREAS, Flowserve Spain agrees to be bound by the Order, if issued;

NOW THEREFORE, the Parties hereby agree as follows:

1. BIS has jurisdiction under the Regulations in connection with the matters alleged in the Proposed Charging Letter.

2. The following sanction shall be imposed against Flowserve Spain in

complete settlement of the alleged violations of the Regulations relating to the transactions specifically detailed in the Proposed Charging Letter:

a. Flowserve Spain shall be assessed a civil penalty in the amount of
\$20,000, the payment of which shall be made to the U.S. Department of
Commerce within 30 days of the date of the Order. Payment shall be made in the
manner specified in the attached instructions.

b. The full and timely payment of the civil penalty agreed to in paragraph 2.a is hereby made a condition to the granting, restoration, or continuing validity of any export license, permission, or privilege granted, or to be granted, to Flowserve Spain. Failure to make full or timely payment of the Settlement Agreement Flowserve Spain S.L. Page 4 of 5

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civil penalty set forth above may result in the denial of all of Flowserve Spain's export privileges for a period of one year from the date the penalty payment is due.

3. Subject to the approval of this Agreement pursuant to paragraph 8 hereof, Flowserve Spain hereby waives all rights to further procedural steps in this matter (except with respect to any alleged violations of this Agreement or the Order, if issued), including, without limitation, any right to: (a) an administrative hearing regarding the allegations in any charging letter; (b) request a refund of any civil penalty paid pursuant to this Agreement and the Order, if entered; and (c) seek judicial review or otherwise contest the validity of this Agreement or the Order, if issued. Flowserve Spain also waives and will not assert any Statute of Limitations defense, and the Statute of Limitations will be tolled for the time period from the date of the Order, if issued, until the date Flowserve Spain pays in full the civil penalty agreed to in Paragraph 2.a of this Agreement, in connection with any violation of the Act or the Regulations arising out of the transactions identified in the Proposed Charging Letter, or in connection with collection of the civil penalty or enforcement of the Agreement and Order, if issued.

4. BIS agrees that upon full and timely payment of the civil penalty as set forth in Paragraph 2.a above, BIS will not initiate any further administrative proceedings against Flowserve Spain in connection with any violation of the Act or the Regulations arising out of the transactions specifically detailed in the voluntary self-disclosure and the Proposed Charging Letter.

5. BIS will make the Proposed Charging Letter, this Agreement, and the Order, if issued, available to the public.

Settlement Agreement Flowserve Spain S.L. Page 5 of 5

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6. This Agreement is for settlement purposes only. Therefore, if this Agreement is not accepted and the Order is not issued by the Assistant Secretary of Commerce for Export Enforcement pursuant to Section 766.18(a) of the Regulations, no Party may use this Agreement in any administrative or judicial proceeding and the Parties shall not be bound by the terms contained in this Agreement in any subsequent administrative or judicial proceeding.

7. No agreement, understanding, representation or interpretation not contained in this Agreement may be used to vary or otherwise affect the terms of this Agreement or the Order, if issued; nor shall this Agreement serve to bind, constrain, or otherwise limit any action by any other agency or department of the U.S. Government with respect to the facts and circumstances addressed herein.

8. This Agreement shall become binding on the Parties only if the Assistant Secretary of Commerce for Export Enforcement approves it by issuing the Order, which will have the same force and effect as a decision and order issued after a full administrative hearing on the record.

9. Each signatory affirms that he has authority to enter into this Settlement Agreement and to bind his respective party to the terms and conditions set forth herein.

BUREAU OF INDUSTRY AND SECURITY U.S. DEPARTMENT OF COMMERCE

Douglas R. Hassebrock Director Office of Export Enforcement

Date:

FLOWSERVE SPAIN S.L.

4 hours

John M. Nanos Administrator

Date: 9-21-11

PROPOSED CHARGING LETTER

REGISTERED MAIL - RETURN RECEIPT REQUESTED

Flowserve Spain S.L. Avda. Fuentemar, 26-28 Poligono Industrial 28820 Coslada (Madrid) Spain

Attention: John M. Nanos, Administrator

Dear Mr. Nanos:

The Bureau of Industry and Security, United States Department of Commerce ("BIS"), has reason to believe that Flowserve Spain S.L., of Madrid, Spain ("Flowserve Spain"), committed four violations of the Export Administration Regulations (the "Regulations"),¹ which are issued under the authority of the Export Administration Act of 1979, as amended (the "Act").² Specifically, BIS charges that Flowserve Spain committed the following violations:

Charges 1-4 15 C.F.R. 764.2(b): Causing, Aiding or Abetting Unlicensed Exports to Iran without the Required U.S. Government Authorization

On four occasions on or about March 20, 2003, July 8, 2003, December 27, 2004, and November 23, 2005, respectively, Flowserve Spain caused, aided or abetted the doing of an act prohibited by the Regulations. Specifically, Flowserve Spain ordered valves and valve components, items subject to the Regulations and the Iranian Transactions Regulations ("ITR"),³ designated EAR99,⁴ and valued at approximately \$24,500, from the United States for transshipment through Spain to Iran. Once the items arrived in Spain, Flowserve Spain arranged for their transshipment to Iran. Pursuant to Section 560.204 of the ITR, maintained by the Department of the Treasury's Office of Foreign Assets Control ("OFAC"), an export to a third country intended for transshipment to Iran is a transaction subject to the ITR and requires OFAC authorization. Pursuant to Section 746.7 of the Regulations, no person may engage in the

³ 31 C.F.R. § 560 (2003-2005).

⁴ EAR99 is a designation for items subject to the Regulations, but not listed on the Commerce Control List. 15 C.F.R. § 734.3(c) (2003-2005).

¹ The Regulations are currently codified in the Code of Federal Regulations at 15 C.F.R. Parts 730-774 (2011). The charged violations occurred between 2003 and 2005. The Regulations governing the violations at issue are found in the 2003 through 2005 versions of the Code of Federal Regulations (15 C.F.R. Parts 730-774 (2003-2005)). The 2011 Regulations establish the procedures that apply to this matter.

² 50 U.S.C. app. §§ 2401-2420 (2000). Since August 21, 2001, the Act has been in lapse and the President, through Executive Order 13222 of August 17, 2001 (3 C.F.R., 2001 Comp. 783 (2002)), which has been extended by successive Presidential Notices, the most recent being that of August 12, 2011 (76 Fed. Reg. 50,661 (Aug. 16, 2011)), has continued the Regulations in effect under the International Emergency Economic Powers Act (50 U.S.C. § 1701, *et seq.*).

Flowserve Spain S.L. Proposed Charging Letter Page 2 of 3

exportation of an item subject to both the Regulations and the ITR without authorization from OFAC. No OFAC authorization was obtained for the exports described herein. In so doing, Flowserve Spain committed four violations of Section 764.2(b) of the Regulations.

* * * * * *

Accordingly, Flowserve Spain is hereby notified that an administrative proceeding is instituted against it pursuant to Part 766 of the Regulations for the purpose of obtaining an order imposing administrative sanctions, including any or all of the following:

- The maximum civil penalty allowed by law of up to the greater of \$250,000 per violation, or twice the value of the transaction that is the basis of the violation⁵;
- Denial of export privileges; and/or
- Exclusion from practice before BIS.

If Flowserve Spain fails to answer the charges contained in this letter within 30 days after being served with notice of issuance of this letter, that failure will be treated as a default. See 15 C.F.R. §§ 766.6 and 766.7 (2011). If Flowserve Spain defaults, the Administrative Law Judge may find the charges alleged in this letter are true without a hearing or further notice to Flowserve Spain. The Under Secretary for Industry and Security may then impose up to the maximum penalty on the charges in this letter.

Flowserve Spain is further notified that it is entitled to an agency hearing on the record if it files a written demand for one with its answer. *See* 15 C.F.R. § 766.6 (2011). Flowserve Spain is also entitled to be represented by counsel or other authorized representative who has power of attorney to represent it. *See* 15 C.F.R. §§ 766.3(a) and 766.4 (2011).

Flowserve Spain is further notified that under the Small Business Regulatory Enforcement Flexibility Act, Flowserve Spain may be eligible for assistance from the Office of the National Ombudsman of the Small Business Administration in this matter. To determine eligibility and get more information, please see: <u>http://www.sba.gov/ombudsman/</u>.

The Regulations provide for settlement without a hearing. *See* 15 C.F.R. § 766.18 (2011). Should Flowserve Spain have a proposal to settle this case, Flowserve Spain or its representative should transmit it to the attorney representing BIS named below.

The U.S. Coast Guard is providing administrative law judge services in connection with the matters set forth in this letter. Accordingly, Flowserve Spain's answer must be filed in accordance with the instructions set forth in Section 766.5(a) of the Regulations with:

⁵ International Emergency Economic Powers Enhancement Act of 2007, Pub. L. No. 110-96, 121 Stat. 1011 (2007).

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U.S. Coast Guard ALJ Docketing Center 40 S. Gay Street Baltimore, Maryland 21202-4022

In addition, a copy of Flowserve Spain's answer must be served on BIS at the following address:

Chief Counsel for Industry and Security Attention: Greg Michelsen, Esq., and Elias Wolfberg, Esq. Room H-3839 United States Department of Commerce 14th Street and Constitution Avenue, N.W. Washington, D.C. 20230

Greg Michelsen and Elias Wolfberg are the attorneys representing BIS in this case; any communications that Flowserve Spain may wish to have concerning this matter should occur through them. Mr. Michelsen and Mr. Wolfberg may be contacted by telephone at (202) 482-5301.

Sincerely,

Douglas R. Hassebrock Director Office of Export Enforcement

Enclosure